WORKERS' COMPENSATION COURT STATE OF MONTANA LEWIS AND CLARK COUNTY JUDGE MIKE McCARTER

FILED

OCT 2 2 2004

IN RE: the cases of RUHD, RAUSCH, FISCH, And FROST following the SUPREME COURT DECISION in RUHD.

OFFICE OF WORKERS' COMPENSATION JUDGE HELENA, MONTANA

2000-8374



TRANSCRIPT OF PROCEEDINGS

Held at the Workers' Compensation Court 1625 Eleventh Avenue Helena, Montana October 5, 2004 1:00 p.m.

KIMBERLY E. JOHNSON, Court Reporter Lesofski & Walstad Court Reporting 21 North Last Chance Gulch, Suite 201, Placer Center Helena, Montana 59601 (406) 443-2010

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7	WORKERS' COMPENSATION COURT
1	STATE OF MONTANA
2	LEWIS AND CLARK COUNTY
	Judge Mike McCarter
3	budge Mike Meduledi
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4	IN RE the cases of RUHD, RAUSCH, FISCH,)
5	and FROST following the SUPREME COURT)
,	DECISION in RUHD.
6	DECISION IN ROLD.
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8	TRANSCRIPT OF CONFERENCE
. 9	On the 5th day of October, 2004, beginning at
	1:00 p.m., a conference was held at the Workers' Compensation
10	Court, 1625 Eleventh Avenue, Helena, Montana, before Kimberly
	E. Johnson, Professional Court Reporter and Notary Public.
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١	_		APPEARANCES:
1	1 2	THE HONOR	
	4	THE HONOICE	JUDGE McCARTER
	3		Workers' Compensation Court
			1625 Eleventh Avenue
١	4		Helena, Montana 59601
	5	ON BEHALF	OF LIBERTY NORTHWEST INSURANCE CORPORATION: LARRY W. JONES
1	6		Attorney at Law
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Ì			Missoula, Montana 59803
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1	9	ON BEHALF	OF PETITIONERS RAUSCH, FISCH, AND FROST: STEPHEN D. ROBERTS
	9		Attorney at law
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1	20		Missoula, Montana 59807
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	44		199 West Pine
	23		Missoula, Montana 59807
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1	(Appearance	ces, Cont'd)	
2		GREG E. OVERTURF	
		Attorney at Law	
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5	ON BEHALF	OF THE MONTANA DEPT. OF LABOR AND INDUSTRY:	
		MARK ELLIOT CADWALLADER	
6		Legal Counsel	
		1327 lockey	
7		Helena, Montana 59624	
8		DIANA FERRITER	
		Bureau Chief - Claims Assistance Bureau	
9		EMPLOYMENT RELATIONS DIVISION	
		1805 Prospect Avenue	
10		Helena, Montana 59604	
11	Also prese	ent:	
		Ms. Carol Gleed, Department of Labor	
12		Ms. Carrie Garber, Attorney at Law	
		Pat Kessner, Clerk of Court	
13		Mr. Doug Roberts	
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Page 5 Page 7 MS. GARBER: I'm Carrie Garber with Larry Jones. 1 The following proceedings were had: 2 2 JUDGE McCARTER: Brad's now carrying Tom's bag. 3 3 It's an inside joke. 4 JUDGE McCARTER: Let's get started. We are dealing The first quick question that arises is, where did 4 5 with Fisch, Frost, and Rausch, as well as Ruhd, and it was that figure come from, and if it is, if they have been the Ruhd decision that came back to us and said that we do identified, that would be great, but as far as I know, we 6 7 have a global lien. haven't identified the claimants who would benefit from the 8 The first thing I need to know is, where did they 8 decision. come up with just 150 of these claims that we are going to be 9 9 MR. BECK: Now, what is the specific question? Do 10 administering? Justice Warner said it's in the record, but I 10 you want to know where the Court -- I haven't read the don't remember it being in the record. I don't have a clue 11 decision recently, but I think --11 12 where he got that figure from, and I wonder if the Court 12 JUDGE McCARTER: Yeah, the Court had said something considered the 3,500 or 5,000 in these other Common Fund 13 13 to the effect that it won't be all that burdensome to 14 cases that we are probably going to end up doing, too. 14 administer because there's only about 150 of these claims. 15 I'm not sure, but you guys are only involved in 15 MR. BECK: There's 165 permanently, totally 16 this one. Okay. Well, we have to do it, so that's what we 16 disabled claimants covered by 48 active insurers. Well, that 17 are going to do. 17 comes from a letter to you, Judge, from Mark. A letter dated Where's Pat? 18 18 April 25, 2003, which says that "the Department provided information to Mr. Beck showing that approximately 165 19 MS. KESSNER: I'm right here. 20 JUDGE McCARTER: Okay. Is Jeff going to call in if 20 individuals had permanent/total disability status." 21 he wants to, or are we supposed to call him, or what? 21 JUDGE McCARTER: So it's Mark's fault. 22 MS. KESSNER: He said that he would call in if he 22 MR. CADWALLADER: May well be. 23 23 wanted to because he was doing remediation all day today. JUDGE McCARTER: So that information came off of 24 JUDGE McCARTER: Okay, so it's his option to do it. 24 what? Came off the Department's computer system? MS. GLEED: It's based on information provided to 25 We don't have to do anything. 25 Page 6 Page 8 MS. KESSNER: And I gave him the message that he 1 the Department by the carriers. does not need to participate. 2 2 JUDGE McCARTER: Okay. 3 JUDGE McCARTER: Let's start out, for Kim's sake, 3 MS. GLEED: So it's only as good as what's been 4 and let's just go around the table and identify everybody. 4 reported. 5 I'm not going to do that because the last time I tried to do 5 JUDGE McCARTER: Okay. That would be identifying 6 that, I forgot my wife's name. all permanently, totally disabled claimants who have ever 7 Let's start with Steve. 7 been classified as permanently, totally disabled since July 1 8 MR. ROBERTS: Steven Roberts, attorney for the of 1991. Whatever happened to the 1987 to '91 issue? 9 9 claimant, Tom Frost, F-r-o-s-t. MR. DALE: It's still there. The Court hasn't 10 MR. DALE: My name is Lon Dale. I'm the attorney 10 ruled on it. 11 for Kevin Rausch. JUDGE McCARTER: So that's sitting up there. 11 12 MR. BECK: Monte Beck for Fisch. 12 MR. DALE: Right. MR. JONES: Larry Jones for Liberty Northwest. 13 13 MR. CADWALLADER: Judge, the Department recently 14 JUDGE McCARTER: Go over to Carol. 14 compiled some information at the request of Monte Beck and we 15 MS. GLEED: Carol Gleed, Department of Labor, at 15 reported permanent/total disability claims since 7-1 of '87 16 the Court's request. 16 for all insurers as a total of 377. 17 MR. CADWALLADER: Mark Cadwallader, attorney for 17 JUDGE McCARTER: So that's since '87. 18 the Department of Labor and Industry. 18 MR. CADWALLADER: Correct. 19 JUDGE McCARTER: Does anybody have any idea when MS. FERRITER: Diana Ferriter with the Department 19 20 of Labor and Industry. 20 the next shoe will drop? 21 MR. OVERTURF: Greg Overturf with Montana State 21 MR. ROBERTS: Probably after the election. I don't 22 Fund. 22 know. 23 MR. HARRINGTON: Tom Harrington with Montana State 23 JUDGE McCARTER: That raises a first issue: What 24 24 do we want to do? Do we want to wait for that decision

before we start sending out notices and doing all this other

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MR. LUCK: Brad Luck with Tom Harrington.

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work, or some of the work we may be able to do, but wait until that other case comes down?

MR. ROBERTS: Is there any reason why we couldn't get started on the '91 forward?

JUDGE McCARTER: Probably not, other than the fact that we may end up doing some things twice.

MR. ROBERTS: I think the sooner the better, Judge, on the ones we can get started on because it --

MR. BECK: In addition to this, I agree with Steve, that the sooner the better, but we know from State Fund that you have already compiled that. You know how many claimants there are from '87 to '91, as you gave that information to

MR. LUCK: Did we?

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MR. BECK: You were estimating what the potential impairment figure was. You were extrapolating --

17 MR. LUCK: I don't recall that issue in this court, 18 if we got what all the numbers were, but I don't know, we 19 might have estimated it, but I don't recall doing formal ones 20 on that.

MR. OVERTURF: We can figure out the '87 to '91. JUDGE McCARTER: Fisch, Frost, and Rausch, as far as the State Fund is concerned, that's been implemented, am I right?

MR. ROBERTS: Between '91 up.

JUDGE McCARTER: Sorry. 1

MR. BECK: I do have a question, though, for you, if we are just going to talk globally. How many permanently, total people does the Liberty Group have.

MR. JONES: We don't know that. Right now, our best representation of Liberty Northwest would be the nine, and they are in various states. I found out that some of the impairment awards have been paid in some cases, but not in others, and others had been partially paid with the attorney fee amount withheld, and then we have Liberty Mutual.

And on the Lee Miller case, Judge, remember that with Larry Anderson, it finally went away, but we were trying to identify broker-type cases so we have some work done on that, and Carrie Garber will be assisting me on the Mutual 14 side to try to identify what we can do, whether through restitutional memory or query our computer system to see what PTD cases we can identify.

And on the Liberty Mutual Group, I'm going to have to get some guidance on what other company may fall under that umbrella, and it might include Wausau, so I hope that answers...

MR. BECK: I'm just trying to get a flavor if you know how many. I know that Liberty Northwest is just one of several insurance companies controlled by Liberty in Montana that have claimants, and we were trying to get a handle on,

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MR. LUCK: We thought we were going to be able to give a final report today, but there's one payment that still needs to be made, and so we'll be doing a final report within the next few days.

JUDGE McCARTER: But that covers from '91 forward, so we don't need to worry about the State Fund.

How many of the permanently, totally disabled claimants in the pool of 300-some-odd are State Fund people? MR. CADWALLADER: 167.

10 JUDGE McCARTER: So we have about another couple hundred that are insured by others, including Liberty.

MR. CADWALLADER: Yes.

12 JUDGE McCARTER: Liberty had nine, or something 13 14 like that.

MR. JONES: Liberty Northwest had 10, but nine from the Ruhd case. That's not an issue.

MR. ROBERTS: We waived our fees in Ruhd, so ...

17 18 MR. DALE: Okay, yeah.

JUDGE McCARTER: That was what tipped the decision 19 20 in favor, you know.

MR. ROBERTS: You never know, Judge.

MR. BECK: Mr. Angel doesn't think so. I didn't even know he did it. He had no clue, and he goes, "And I would have gotten that, anyway," and that can be on the

25 record. number one, how many other entities are there under the Liberty Group plan; and number two, of those entities, how many permanent/total claimants do you have within each entity.

MR. JONES: That's part of the purpose of the hearing today is to set our ground rules, what we look at and how we do it, so pursuant to the Court's instruction, we'll be giving that information.

JUDGE McCARTER: Well, one question I have immediately is, what are we going to spring off of? Are we just going to spring off of the list that the Department can query their computer and generate?

MR. DALE: Would we be concerned about that to some degree because, I mean, I think one of the complications is 14 classification in some ways is discretionary with the insurer between temporary/total, and if you have -- I mean, there's obviously, for unrepresented claimants, there's some -- we know that a lot of insurers just leave people on temporary/total.

The payment's the same as permanent, but then they don't have to pay the total benefits, and so there's a built-in incentive for insurers to classify certain people as temporary/total, and there may be a lot of temporary/total people that actually are permanent/total, and so we have a classification issue that I think also has to be dealt with,

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and I'm not exactly sure how to do that, other than to 2 scrutinize temporary/totals, especially ones that have been around for a long time, you know. So there might be a time 3 4 period there that we can get some reporting on someone that 5 has been temporary/total for an extended period of time that 6 would indicate that there may be a good chance that it be permanent, because I know, in my own case, I have a couple, and I don't do a volume practice, but I do have a couple of 8 9 claimants that have been temporary/total for an extended

JUDGE McCARTER: Yes, and --

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period of time.

MR. DALE: One of them is Larry's Byron Oliver, in Oliver versus Stimson, and so he is on temporary.

MR. BECK: Well, just to chime in, if we are going to talk about this issue, can I address it for a second?

The temporary/total issue is something that State Fund agreed to look at for us, and we trusted that when Greg and Tom and Brad went through the files, that they would classify those that were on temp/total, and if they really were looking medically like perm/total, could they put them on it. And there were -- I don't know how many you guys put on after looking through the files. I don't know who was in charge of doing that.

24 MR. OVERTURF: I think some team people got put on 25 that.

outlined, in a couple of our status reports, too, because 2 this was a subject of the last hearing that we had that we 3 participated in.

JUDGE McCARTER: And you picked up the COLAs, too, for those people who would be.

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MR. OVERTURF: When they were transferred, they were perm/total, and some of those were made permanent/total retroactive at a time period when it looked appropriate.

JUDGE McCARTER: Okay, but one of my concerns here 10 is whether we are sort of expanding the issues by going back and trying to reclassify people who have been improperly 12 classified. The flip side of that, though, is if we don't do 13 it now, there's going to be a client out there who's going to 14 come to one of you attorneys, and we are going to have another suit where we're going to end up doing it anyway, so I think I'm sympathetic with what you did with the State 17 Fund, but I think we are probably going to end up doing it anyway.

On the other hand, it does, I think, in some fashion, represent some sort of extension, and we don't have all these insurers that we're going to be snaring in here, in our net, so I don't know what they are going to argue about it.

One of the questions I have, number one, is: In 25 the first instance, are insurers reporting, comprehensively

JUDGE McCARTER: What criteria did you use to look at them because, I mean, thousands of people are on temporary/total, probably, or have been on temporary/total, so you can't look at all those files and assume you can look at thousands of people, so you must have used some criteria to establish which ones you were going to look at. What was the criteria?

MR. OVERTURF: What the State Fund first did is they went through and they were able to identify people who have been on temp/total for more than a year, and those files, I think a little over 300 of them, they were individually looked at by the adjusters to see, look at what the basic permanent/total criteria is. Did they appear that they were employable, is there a reason why they would be on PTD for more than a year. Maybe they had a surgery that extended and then they were employed then unemployed.

And of those, of all those files that were looked at by the adjuster who had the files, evaluated whether they thought they should appropriately be permanent/total, and of those, 17 were declared permanent/total. Actually, I think there was more than that. There was more, but 17 were within the criteria to get benefits. Some of the other ones were excluded for other reasons, you know. They --

MR. LUCK: -- Settled or answered or other things, and I think those statistics are outlined, the process is

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1 reporting the permanent/total disability status to the 2 Department, or is this a hit-and-miss type of deal?

MS. FERRITER: The requirement is that they report any payments made on indemnity claims, meaning if it'S PTD, TTD, permanent/total, they are required to report to us every six months from the date of injury.

JUDGE McCARTER: For each claim? MS. FERRITER: Yes, for as long as that claim is open.

JUDGE McCARTER: And they have to report what the payment is, as well.

MS. FERRITER: Yes, they have a code that tells the payment type, so we have a code that identifies permanent/total payments, and then they report the cumulative amount of that permanent/total payment to date, the date they give us.

JUDGE McCARTER: Does the Department's computer system have the capability of spitting out all temporary/total disability payments where the claimant has been on temporary/total disability for more than a year, so that we could actually gather that information?

MS. FERRITER: Yes.

23 JUDGE McCARTER: And the insurers are basically 24 complying with the requirement.

MS. FERRITER: I can't tell you what the compliance

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rate would be, but -- I don't know. I can't tell you that. I don't know how many indemnity claims are out there. We

know that there's an industry standard of approximately

20 percent of all first reports that are filed, you can

5 estimate that's how many indemnity claims would be involved, 6 and we are pretty close to that, but I can't give you any

7 other information about the compliance rate. 8

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MR. BECK: Have you ever known about a claimant that was really in a status, and it wasn't reported to the Department?

MS. FERRITER: What we do know about those specific instances, we might know because of some other business process that's occurring in the Department, then we do request the subsequent report information that has the payments on it.

MR. BECK: But I guess that leads to my inquiry about whether or not this information could be relied upon, if we just went to the Department of Labor, and it sounds like there's a little bit of a question mark whether they really truly report it. And that leads me to the next issue, would be, I would like to do it both ways. I would like the

22 insurers, the active insurers, to tell us how many PTs they 23 have, and perhaps if you order, how many TTs over a year they

have, and we will see what they will do, either voluntarily 24

25 or -- then we'll start a process, and I plan to do that with

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Liberty Northwest, so I will bring it to you if you want it done that way.

3 But the main thing is, just to sort of cross-check 4 because I think we can get good data from the Department of 5 Labor. They have a top notch computer person, or maybe it's 6 you that gets this.

MS. FERRITER: I oversee the production of information from the database, but we have IT staff that are the ones that program it.

10 MR. BECK: Then we could cross-check. At least we could get raw numbers. We know roughly what numbers we are 11 12 working with: 377 total; 167 from State Fund, so now we are 13 down to 210.

JUDGE McCARTER: 377, 167, okay,

15 MR. BECK: Is State Fund, so we have about 210 PT 16 right now that are other carriers, and my guess is that 17 Liberty Northwest, let's just say you have 40 percent of the

18 19 MR. JONES: I wish we did. It's closer to --20 MR. BECK: I mean, 40 percent of what's left over 21 from State Fund.

22 MR. JONES: I wish we did.

MR. BECK: My guess is you do.

24 MR. JONES: We have about 20 percent.

MR. BECK: That's still pretty good, so even his

number, 20 percent, there's about 45 people right there.

2 MS. FERRITER: Judge McCarter, our database wasn't 3 really implemented until 1994, after the '93 legislative session, so you have to keep that in mind. That's when we started requiring the reporting, and so what we ask insurers to do at that point was to report any open claims.

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JUDGE McCARTER: So we may have a bunch of claims, especially if we go back to '87, that may not be reflected in the Department's system, potentially.

10 MS. FERRITER: Right, exactly.

MS. GLEED: They may be housed at the State Fund 11 database, and they may have that information. 12

MR. BECK: They used to keep it for the Plan I and Plan IIs.

MS. FERRITER: When we were in the Escrow Division 15 16 of Workers' Comp at State Fund, it was part of the Division.

17 MR. LUCK: If that predated '87, that wouldn't help 18 us for our purposes here, though, would it?

19 MR. BECK: You were saying they might have data 20 from '87 to '91?

21 JUDGE McCARTER: '94.

MR. BECK: Well, that's good to know.

23 JUDGE McCARTER: So this 300 figure may be a bit 24 light.

MR. LUCK: We would probably have to pay State Fund

to get that information, unless you ordered it, of course.

2 MR. OVERTURF: Are you helping, Brad?

JUDGE McCARTER: Okay. You see, the Department's computer can identify the insurers and the claimants, as well, right?

MR. CADWALLADER: Yes.

JUDGE McCARTER: So we can actually get a printout of those people?

MR. CADWALLADER: Yes.

JUDGE McCARTER: Okay.

11 MS. FERRITER: It may require some programming, but 12 it is possible, yes.

13 JUDGE McCARTER: Well, okay. Now, one of the 14 things that we are going to have to do -

15 MR. BECK: Judge, just so you -- while we're on 16 that topic. Mark does have this. I did ask him to do this. 17 I didn't know he was going to read back the name, but here is 18 the whole list of the permanent/total claimants that totaled 19 377, and it shows whether they are a Plan I or Plan II, and 20 it shows the State Fund as being 167. And he says he has

21 this in the form with it filled in, so we could get the 22 carriers that have that. He just left it off.

23 MR. CADWALLADER: You asked about numbers, and I 24 provided the numbers. I did, in anticipation, we ran it, and

we got it with the names of each insurer, and if the Court

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desires that the Department provide that to the Court and to the parties, I have extra copies with me.

MR. DALE: Without the claimant's identification.
MR. CADWALLADER: Just by insurer, not identified on a claim.

JUDGE McCARTER: If I count these lines, it'll tell me the numbers of insurers involved. Probably about 35 to 40, somewhere in there.

MR. BECK: He has it filled in, if you would look. JUDGE McCARTER: Okay.

MR. BECK: I know, Judge, when we send out certified letters, we probably sent certified letters to probably every one of these, because Pat gave us the database for all of that.

for all of that.
 MR. DALE: Because we had the lien letter that went
 out.

17 JUDGE McCARTER: Right, that went out to all 18 600-some-odd insurers, though. There aren't 600 on this 19 list.

MR. ROBERTS: It probably would include all of those on the list, Judge.

JUDGE McCARTER: I would think so, yes.

So we are dealing with 57, including State Fund, and some of these are self-insurers. Did our master list --

25 do you remember, did our master list include self-insurers,

1 building the database initially to get the information out of

2 DBO-2, but I think the concern is that there may not have

been there -- there was not the reporting requirement prior
 to '94 of -- there wasn't the same reporting requirement of

every six months on every open claim.
 JUDGE McCARTER: Was there any reporting
 requirement?

MS. FERRITER: What were those event-driven reports that had to be submitted? Do you remember if they would identify the payment type?

MS. GLEED: Anytime there was a change of benefits or termination of benefits, they were required to submit a compensation report, is what I call it, and that wasn't cumulative, it was whatever was paid at that time.

JUDGE McCARTER: So if they converted them over to permanent/total disability, that would have been a reportable event, so that should be captured if they were complying.

MS. GLEED: Yes.

JUDGE McCARTER: And that stuff would be in yourcomputer.

MR. CADWALLADER: Yes.

22 JUDGE McCARTER: So --

MS. FERRITER: No, it would be in the DBO-2 system.

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24 JUDGE McCARTER: Okay.

MS. FERRITER: Because it doesn't capture the

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or just Plan II insurers?

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2 MS. GLEED: I believe it included self-insurers, as 3 well.

JUDGE McCARTER: The 600?

5 MS. GLEED: Uh-huh.

JUDGE McCARTER: Okay, so the question is: The lien notices went out to everybody, so everybody's on notice. Do we just use the list of insurers that I have sitting here in my hand with the — what did I say? How many did I say? — with the 57 on it, or do we send notice to everybody, or do we try to develop additional information by somehow utilizing the State Fund's DBO-2 database?

MR. DALE: Because as I understand it, they wouldn't have '91, '92, and '93, except in the old database, and we would certainly be interested in those three years.

JUDGE McCARTER: Unless they were open claims.

MS. FERRITER: Correct.

JUDGE McCARTER: It should be a heck of a lot easier to do it one at a time. If we are going to query the DBO-2 from '91 to '93, it would be nice to know if we should be doing it back to '97.

22 MR. CADWALLADER: Did we load data that was on the

DBO-2 to do the initial population of our work comp database?
 MS. FERRITER: Yes.

MR. CADWALLADER: So there was an effort in

information the same in our present computer system, so itwouldn't be converted.

MR. OVERTURF: I think there were some problems when they tried to convert the databases in DBO-2 over to the new system. Some data was captured, and some was not.

JUDGE McCARTER: It sounds to me like, if we are going to capture pre-1994 information, we are going to have to query the DBO-2. Okay. Well, let me ask -- I'm going to give this back to you for the time being, Mark.

Well, it brings me back to my other question: Do we isolate the insurers that we know have paid permanent/total disability benefits and just give them notice and drag them in here, or do we give notice to everybody and ask them to respond in some fashion?

MR. BECK: You know, my thought is to stick with the 57 and, you know, you can even see how many, just one, two claimants there are with even that, so there may be one or two out there, but don't you feel pretty confident that we are getting 95, 96, or 99 percent of them?

MS. FERRITER: I would think so.

MR. BECK: So why chase this with all these carriers and order everybody to show up or produce something?

We would be willing to stick with what it is, in addition to

24 if we go from '87 to '91, and with the thought that, you

5 know, if you run across something, you know, you can add it

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to the database. But I say, let's just run with these that we know for sure have claimants.

JUDGE McCARTER: Are we going to find other insurers in DBO-2 that aren't in this pool of claims?

MS. FERRITER: Older ones, especially self-insurers that are no longer self-insured.

MR. DALE: Is there a lot of transition there between Is to IIs, for example? I would think that once you were a I, you probably would be a I unless you went out of business or something.

MS. FERRITER: Or ceased to operate in Montana.

MR. BECK: If they do go out of business, what happens to the claimants?

MS. FERRITER: It depends whether a new entity assumes the claims and they continue to pay on the claims they have liability for.

MR. BECK: What's been your experience?

18 MS. FERRITER: Usually, they keep the liability, if 19 they are no longer self-insuring just because they are no 20 longer doing business in Montana.

MR. BECK: So they will still keep the liability in there?

23 MS. FERRITER: Yeah.

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MR. DALE: What about Guaranteed Fund? There are 24 25

some Guaranteed Fund rules, too, right?

MR. BECK: Do you have a record of that? Is it identified as such so that we know that at least that person 3 is out there?

MS. FERRITER: You mean, of which claimants --4 5 MR. BECK: Say, the ones that went out of business 6

7 MS. FERRITER: Are you talking about the carriers 8 or --

9 COURT REPORTER: Excuse me. Please talk one at a 10 time.

11 MR. BECK: Either way, in order to be able to 12 identify the claimant, is what we are concerned about.

MS. FERRITER: We can identify the claimants of 13 14 carriers that went bankrupt, and we may be able to identify the claimants whose claims are being adjusted by the Western Guaranteed Fund.

17 MR. BECK: Is that on the list of the 377?

18 MS. FERRITER: If those adjusters are reporting to 19 us, it will be on the list. I don't know that Western

20 Guaranty Fund is required or are reporting these reports to

21 us. Do you know, Carol?

22 MS. GLEED: No, I don't believe so.

23 JUDGE McCARTER: Western Guaranty may have some out 24 there that aren't reflected in this report?

MS. GLEED: Yes.

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MR. ROBERTS: Judge, how about the DBO-2 from '91

to '94? Those wouldn't be reflected in the report, either. JUDGE McCARTER: Right.

MR. ROBERTS: So if we can get access to that information...

JUDGE McCARTER: As far as a step-by-step process, do we want to try to get access to that information before we start sending our notices out, just in case there are some additional insurers in there?

MR. ROBERTS: I don't see what the harm would be in sending the notices out for all the insurers we know now, and then we could supplement it if there should be anybody else in the DBO-2 from '91 to '94.

JUDGE McCARTER: I'm going to have to -- who at the State Fund can tell me what we can do and how easy it is to do and how much it's going to cost to query the DBO-2.

MR. OVERTURF: We have one computer guy who's from way back when who understands the DBO-2 system that we have used that we could try to check with him and talk to Nancy about the logistics of getting him to do it.

21 JUDGE McCARTER: Yeah, because I take it that the 22 DBO-2 is something that was part of the Division --

23 MR. OVERTURF: Right.

JUDGE McCARTER: -- that the State Fund has it now.

MS. FERRITER: The State Fund has physical

MR. CADWALLADER: The Plan I Guaranteed Fund came into existence in --

MS. FERRITER: '91.

MR. CADWALLADER: '91. I'm not aware that there have been any claims where the Guaranteed Fund has had to make payment since '91. For pre-'91 self-insurers, there were some that have been gone out of business or bankrupt. Often, in those cases, even though there has been a going out of business, there may be assets that have been set aside for payments of claims.

The Department has gone after security deposits and through the bankruptcy court process, essentially saying that we have a surety bond that's earmarked to this set of claims, and the surety carriers administer and pay out until we run out of money. We have not had notification that anybody has run out of money in that situation.

MR. DALE: But then there are some Plan II carriers 18 that are on Guaranteed Plan, too.

MR. CADWALLADER: And that is a different guaranteed fund through the Insurance Commissioners Office -and the Guaranty Association which I believe is administered through Western States Guaranty Association -- has been paying claims and assessing on that, so I think the claimants are going to be taken care of on the whole and for the most part.

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possession of it, but it seems to me, Judge, there was recent 2 discussions between the Department and the Division over 3 obtaining the records from DBO-2 and some other media, and I would like to check on that and see what we have at the 5 Department. We may have some translation of that DBO-2 6 information with the Department, and I would like to check

JUDGE McCARTER: Okay, so basically what you are saying is, you may have or may be able to get access to the DBO-2 using the Department people.

MS. FERRITER: Yes.

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that out.

MR. OVERTURF: Judge, we looked into some of this, and as I recall, there was some of the database, the actual, physical components were stored somewhere.

15 MR. LUCK: With the State Auditor or somebody. It was off site with another agency for safekeeping. I recall 16 17 that, and I don't know if it was the entire system, or what 18 the story was.

19 MS. FERRITER: That sounds familiar. That's why I 20 need to check that out.

> JUDGE McCARTER: So you can track that down? MS. FERRITER: Yes.

23 MR. OVERTURF: There was also a question about how 24 much, when they did the conversation to this new system, how 25 much of the data points got transferred to the new system, so

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MR. BECK: Why don't we take a stab at trying to write up something, basically a generic notice that, you know, "As we notified you earlier in our notice of lien," and describe then that there was an appeal and the Supreme Court has determined that, in fact, they all are part of the Fund. Please identify those claimants that you have since," such-and-such a date.

You know, if we go with at least from '91 forward. that are of permanent/total disability status, and "Please report whether impairment," -- just like we did here (indicating). We'll go through the list, whether the impairment has been paid, whether there has been a full settlement. Just kind of that same criteria that you told us early on with some of these that have already been resolved or however it is, or those that are currently getting permanent/total disability, and we'll just kind of list the criteria and we'll ship it all around and see if we get some input.

Maybe, Larry, it would be good to have your review of it just to see if this is the kind of, you know, information that you could access.

Hopefully, we'll get it consistent with the Department of Labor's criteria and run it by, and then when we get through editing it, we'll give it to you and see if

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I don't know right now whether the ones that you are

identifying now would be for some of the DBO-2 people or not. MS. FERRITER: Some of them could be, if they were

open claims when we converted, yeah.

MR. OVERTURF: It would still be comprehensive, though, to look at both.

MR. ROBERTS: Uh-huh.

JUDGE McCARTER: Okay. All right, so it sounds to me like we can start working on that, just to check it out, and then, obviously, we'll have to reassemble ourselves and figure out where we go from there, and I suppose, in the meantime, we can send out some sort of notice to the 57 insurers and self-insurers that we have on the list. And what about the UEF? Are they...

MS. FERRITER: Oh.

JUDGE McCARTER: Did I just scare you?

MS. FERRITER: They haven't been reporting the same information as other insurers at this point, but I will check on that also and see if it's possible to give you the information.

21 JUDGE McCARTER: Okay, so Diana will check on that, 22 too.

23 All right, so what kind of notice do we want to 24 send out to these 57 companies? Well, we have a few of them here already, but to the remainder of them. Have you thought

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that sounds like something you would sign.

2 JUDGE McCARTER: Okay, so obviously we have to haul 3 them into court, and give it to me.

4 MR. BECK: Why don't we just say that there will be a hearing if you do not respond. There will be a hearing, or something like that, or if you respond, give them the 7 affirmative duty to respond in some fashion, and if you 8 don't, a hearing will be set for...

9 MR. DALE: Instead of a hearing, could we have 10 discovery options with them? 11

JUDGE McCARTER: Well, we could.

12 MR. DALE: So that you don't have to micro-manage 13 it, you know. If someone has --

14 MR. BECK: 30(B)(6)?

15 MR. DALE: We could do 30(B)(6) depositions, if we 16 had to.

JUDGE McCARTER: I hope we don't have to do that. MR. DALE: If they don't appear, though.

19 JUDGE McCARTER: I think what we ought to do is 20 figure out the information we want to get from them, and ask them to produce that information, or indicate why they can't

21 produce it or what difficulties they are going to have, and

23 then if some of the insurers are going to have difficulties,

then sit down with them and see if we can't hash it out, and

try to do that with respect to all of them that have any

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I suspect that if attorneys are involved, we'll probably get joint representation of some of these companies, so I wouldn't anticipate we're are going to have a huge amount of attorneys. I don't think we are going to have 57 attorneys in the Court or 57 objections, but I would rather try that than to go to the formal discovery, because then we are going to start doing a lot of work.

MR. BECK: You could write it: "If you fill out this report, this will suffice. And in the event you don't, this will be a show cause hearing to show why you cannot comply with it and appear," so then you could even cut it down from there because probably most of them will comply.

JUDGE McCARTER: What I can do is require that they file a response within a certain period of time.

MR. BECK: Yeah.

JUDGE McCARTER: Just like we would with respect to a petition, and if they don't, then we'll take the next step.

MR. DALE: We would have to put something in there for temporary/total over a year or two, or some number.

JUDGE McCARTER: Yeah, and maybe you want to talk about that. Again, I'm inclined to do that because I think this whole idea of multiple lawsuits, it seems to me that we ought to try to avoid it, and I'm just -- it's just one of those things that if we don't do it up front in this case,

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somebody's going to bring the next case and we'll end up doing it, again.

MR. DALE: Well, there is a built-in incentive for insurers to do that. I mean, they're looking at the bottom line, and if a person doesn't have representation, a claimant is getting paid the same bi-weekly amount, it's just the COLA things that they are saving which amounts to significant money. But then again, if a claimant isn't represented...

JUDGE McCARTER: Okay. Well, you guys arrived at a year. You think that's a reasonable period? I know we had this discussion, Jeff Angel was in on it, and he thought two years, and maybe two years is too long.

MR. OVERTURF: We talked about two years and the State Fund on it's own had already run it down to a year, so we already had the year, so I don't know what the reasonable time is. It's not unusual for a claimant to be on PTD for a year, at all, so that may be too short.

JUDGE McCARTER: I wonder, if you can't use your experience to identify by way of a percentage of those claims where they had only been a year, or whether there's a different cut off date of permanent/total disability.

If for example, you found no claims where temporary/total disability benefits had been paid for less than two years, which turned into permanent/total disability benefits, then that might be a good cut off point.

MR. BECK: We could look at those 17 to see what's 1 2 going on.

MR. ROBERTS: Actually, there were more than 17 right, Greg?

4 MR. OVERTURF: I'm thinking there were 35. 5 MR. ROBERTS: Eighteen didn't qualify for other 6 7 reasons.

MR. OVERTURF: There were several.

MR. ROBERTS: So there's a bigger sample. 10

MR. HARRINGTON: There were 35 that met the criteria, and 17 were added to the list.

MR. OVERTURF: I think the problem we run into is each claim is individual, and you can have unusual cases where somebody is on PTD for five, six, eight years, and it's legitimate just because of the nature of how the claim has progressed.

JUDGE McCARTER: Sure. The question is: Do we want to narrow down the number of files that will have to be examined, the number of claims to look at? So if you have 35, and of those, 17 are - or are all 35 involved payment of benefits for more than two years or five years or something like that, then it makes sense to use a greater period of 22 time than the one year. So if you can give us a breakdown on 23 that, that would help us is a lot in determining whether to 24 go with a year or year and-a-half or two years, or whatever. 25

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I suspect two years would probably be good.

We have all of the statistics in literature about if people don't go back to work within a certain period of time, they never go back to work.

Okay, disclosure. Brad's given me a proposed order in the Flynn case regarding disclosure of information because of a concern about the St. James Community Hospital case. What do we want to do here at this point in time with disclosure? Brad, sort of explain it, you know, in what you are trying to do there, and what the limits are.

MR. LUCK: Well, in Flynn, because we are in the process of an implementation situation where we have to give information to claimant's counsel, because of the St. James case which was decided in December of 2003, there was some concern raised.

The St. James case is a class action that was certified, and Judge McKittrick ordered the disclosure of patient's names. It's one of the cases that deals with disclosure of medical records and copying and those kinds of things, out of Great Falls. And he directed the hospitals in that case to provide information to claimant's counsel, plaintiff's counsel, in a certified class action.

They were concerned about Health Care Information Act obligations and the constitutional right of informational privacy, took it up on a writ, and the Supreme Court said

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that it didn't matter that it was a certified class action and had been ordered by a court. We have Health Care

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Information Act concerns, and this broader right of 3 informational privacy guaranteed by the constitution that said, "You can't give them the names of the patients," and 5 didn't really give an idea of what the do other than saying, 6

"You might look at some other avenues, including opting in."

So what we have done in Flynn, just to be careful is, one, we previously had a confidentiality agreement with counsel that's pretty strong, but we have asked the court to consider entering an order that modifies our communications that indicates that when we write these people about the possibility of being included in the remediation, they can sign a form and release to Common Fund counsel a release that says they can look at the information, or initial that they won't do it. Those that don't want to have Rex Palmer, in that case, be able to look at their medical information, will look at the numbers and see about having a master, or whatever.

But absent that, effectively opting in that authorization, their health care information and even their identification, won't go to Common Fund counsel.

MR. BECK: Did Common Fund counsel need to look at the individual medical records, is that the issue?

MR. LUCK: In that case, Flynn is a matter of who

COLA and all of that.

So if we go down there, maybe, and he says, you 2 know, "I don't want to produce it," or "I'm thinking that they are temp/total, what about a master that would, you know, be of some the experience that could look at a file and say, "Wait a minute. This seems to fall into a

permanent/total status," instead of us doing it, if you don't want us to see the medical records of somebody.

JUDGE McCARTER: We could do that, but what did you guys do when you worked with State Fund? Were you happy with the response?

MR. BECK: We were. We just trusted that they were looking at the file, and like you said, they converted 35 of them, and it was only --

MR. LUCK: Your Honor, that's kind of an ongoing 15 16 process, and he agreed in our arrangement to the extent that people became eligible or were converted at a later time, we 17 would review it. They are outside of the scope of settlement in terms of fees, but we agreed that we would pay them the 19 20 benefits that they were doing.

JUDGE McCARTER: I think the answer to that is we'll cross the bridge when we get there. If it looks like there's a problem in the identification and conversion process, then we can think about a special master. I'm not adverse to anything, and these things sort of take on a life

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was on social security, and did you pay, did you get a social security award, and did you pay attorney fees. And the State Fund has to pay back half the attorneys' fees.

JUDGE McCARTER: The question would be whether St. James extends to protect the identity of these claimants, and it's probably better to be conservative and err on the side of trying to protect it, but still, giving you the opportunity to basically monitor what's going on, and I think most of these claimants are going to be happy to have that

MR. ROBERTS: How about a special master? Does that get around that problem, Judge?

JUDGE McCARTER: We could appoint a special master, too. I'm not sure it's going to be necessary. If we don't have a lot of claims, if there's a handful of people who opt out, I can take a look at them, so I'm not going to employ a special master to do that.

MR. BECK: What if Larry says, "I really don't think any of our temporary/total have been over 18 months," or whatever date we choose, or a year on permanent/total, and we have no way of knowing that, and we don't even know if the claimant knows enough to say, "Wait a second. I think I'm permanent/total and I'm not represented by an attorney," that says, "I'm not going to bother with it because the PT rate is the same as the permanent rate," and hasn't thought through

of their own a bit, and we just sort of roll with the punches.

MR. ROBERTS: How would we know if there was a problem? Would be we notified? For example, let's say we choose a year or 18 months for the PTD. Can you tell us, would we be notified? For example, Liberty Mutual has identified 25 people who have been on PTD for more than a year, and they don't think any of those qualify, and then we make the decision with those statistics. It's appropriate for a special master?

JUDGE McCARTER: My suggestion is, if they refer to the files, they may be able to advance some sort of checklist as to why they are still continuing on temp/total status, including, you know, that the doctors certified that they haven't reached maximum medical improvement.

16 We probably can develop some sort of thing like that which would make it real easy just to check it off, and 18 then if you guys aren't satisfied with that, then we can talk about whether we need to take a sampling, or whatever. I mean, we need to develop a certain degree of trust in these 20 proceedings, and my experience in these other cases, the other Common Fund cases, is that once everybody got over being a little bit gun shy of the informal process that we were using, that everybody has cooperated very well. And we have developed a great deal of trust in it, so hopefully the

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remaining proceedings we'll have will be the same thing.

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MR. BECK: I know, but we have the names of claimants, and we would agree that we would keep them confidential.

MR. LUCK: We don't think that we need to do things differently now than before St. James.

JUDGE McCARTER: If I have to rule to that, maybe I could take a quick trip up to the Supreme Court and get an answer from him. It just seems to me that by disclosing, a duty to this court is to enforce the Common Fund and find these claimants, we have to take whatever necessary actions we can to do it, and there may be different ways to get around the St. James problem, or maybe St. James just doesn't apply to this kind of basic information, or at least part of the information certainly applies to medical information.

But I think to the extent that we can avoid the St. James concerns by the procedures that we establish, we ought to do that, and if we can't avoid it, then I will have to rule and ask the Supreme Court to tell us what they want us to do.

MR. ROBERTS: One other method is, if there were a special master, or if we ourselves were to review files that were just an honest different of opinion, or we were curious to see if there was an honest difference of opinion, is the name of the claimant could be blacked out because we only

1 MR. BECK: Well --

> 2 JUDGE McCARTER: -- and they don't have anything 3 else to do.

MR. BECK: - pay for it, and I don't think, like Mickey Nolan would do a lot. Is she still around, Carol?

6 MS. GLEED: She is maybe retired?

MR. BECK: I don't know. There's some people involved that I think could serve in that role, but running an afoul of some confidentiality --

JUDGE McCARTER: We will deal with it. If there's a problem and we need somebody to get it done, we'll figure out a way to do it, but those are all valid suggestions. All you have to do is just file them for right now and don't forget them. Just file them for the future.

Okay. Do we need to do anything else right now other than kick this back to Monte, Steve, and Lon to draft a proposed notice to the claimants or to the insurance companies? The notice will be to the insurance companies.

18 19 MR. ROBERTS: I think that would be the logical 20 first step.

21 JUDGE McCARTER: You want to try to get something 22 to me in two weeks?

23 MR. ROBERTS: Yes.

JUDGE McCARTER: Circulate it to Larry. 24

MR. CADWALLADER: I would be interested in seeing a

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need to see if the medical supports a conclusion. We don't need to see the name, and the name of the individual's privacy can be protected that way.

JUDGE McCARTER: That may be a tough and difficult process to do that because names crop up all over the place in those medical reports, and going and blacking everything out and making sure you haven't identified information that would identify the people is going to be tough. But I think we just leave it be for now, and we'll figure it out when we get there.

MR. BECK: You still get medical information, don't you, Carol?

MS. GLEED: Some cases.

MR. BECK: What if we used the Department of Labor people? I don't know, you have been in this for how many years?

MS. GLEED: A long time. I'm not going to date 18 myself. A long time.

MR. BECK: But I mean, you are the one who used to sign off on settlements. You can reject it. There's been rejections by you saying, "Wait a second. This doesn't satisfy this or that on a medical basis." If we already know that the Department of Labor can and does see medical, what about some from them, you know, as a --

JUDGE McCARTER: Their services are free --

copy of a draft.

JUDGE McCARTER: Circulate it to Mark, and circulate it to the State Fund attorneys, too.

MR. LUCK: Your Honor, do you want some sort of profile information on the 35 people we identified?

JUDGE McCARTER: Right.

MR. OVERTURF: How long they were on PTD? JUDGE McCARTER: Right.

MR. LUCK: Did you also want us to provide you some information on the DBO-2, or wait and see what the Department comes up with?

JUDGE McCARTER: I wonder if you might want to talk to Diana and coordinate there so you are not duplicating your efforts, so that would be my suggestion, and then, if you need to involve me, you know, let me know.

MR. BECK: Mark, do you have any problems with us getting the names of these insurers? I already have them, so I don't know if it's a secret.

19 MR. CADWALLADER: Let me ask Larry. On behalf of your fellow insurers, do you see a proprietary or trade 21 secret claim or basis for objecting to the release of 22 information that identifies not only the insurer but how many 23 permanent/total disability claims they have over a broad 24 range of time?

MR. JONES: Speaking for Liberty Mutual and Liberty

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TRANSCRIPT OF PROCEEDINGS Page 47 Page 45 than when the Judge thinks you are right. Northwest, we have no objection. MR. BECK: The only other issue was that if you get 2 2 JUDGE McCARTER: I think we have to have that it somewhere in here or something, you know, that this case 3 information in any event because it's going to be part of the doesn't stop because Jeff Angel goes to the US Supreme Court. 4 court record because I'm going to have to basically name 4 You have heard about him threatening to go up to the big them, and it gives them an opportunity to respond and appear. 5 6 boys. Before you leave, why don't you get a copy and we 6 7 JUDGE McCARTER: I'm trying to figure that out. will include that? Mark's already got that, including the 7 MR. BECK: I don't want it to stop here because you 8 8 court file. 9 are not entitled to stop it, unless --9 Does anybody have any other issues that we need to 10 MR. DALE: He would have to get a stay order. talk about today? 10 MR. ROBERTS: Right. 11 MR. OVERTURF: I'm not exactly clear, and maybe I 11 need to talk to Diana about what information are we trying to 12 MS. GARBER: Right. 12 MR. BECK: I was going to write you a letter saying 13 find out from DBO-2. 13 that he intends to appeal it to the US Supreme Court. 14 JUDGE McCARTER: Trying to identify other claimants 14 JUDGE McCARTER: Well, he told Pat that this 15 and insurers, or claimants who were on permanent/total 15 morning when he called us --16 disability or were using the time frame Lon told us, 16 17 MS. KESSNER: Yesterday. disability for more than a year or two, or whatever criteria. 17 JUDGE McCARTER: -- to find out about this hearing, 18 MR. DALE: '91 to '94. 18 so I know, and I wish him luck. I have had some experience 19 JUDGE McCARTER: Right, but I would sure like to 19 20 with petitions in the past. know the answer. That's all breached up there. 20 21 MR. ROBERTS: Just for the record, Judge, we do not MR. BECK: I'm sure there is a dissent being 21 22 wish him luck. written, otherwise it would have come out right at the same 22 JUDGE McCARTER: Well, that's not what I meant. 23 23 MR. LUCK: You mean "Godspeed." 24 24 MR. DALE: It was argued the same day. They were JUDGE McCARTER: It's going to take a lot of luck 25 25 consolidated. Page 48 Page 46 to find some ground to be persuasive for the Supreme Court to JUDGE McCARTER: Oh, okay. Well, it ought to be 1 even look at it for two seconds. coming out pretty soon. MR. JONES: Maybe he was going to. 3 MR. BECK: By the time we get this draft, I'll bet 3 MR. BECK: I don't know, but anyway, I just want to 4 it's -be clear that you wouldn't stop something just because 5 5 JUDGE McCARTER: Yeah, that might be one case where 6 something is filed. I could give them a call and say, "Is it coming," ask them if JUDGE McCARTER: Not unless I have to, so unless he 7 7 it's coming. I usually don't bug them, but this is a case can give me some persuasive authority to stop, I would not do where it would be nice to know. 8 it. No, we will push on. This one should be a piece of cake 9 MR. DALE: We certainly don't bug them, so we will compared to some of the others that are lurking out there. 10 let you do that. 11 MR. BECK: Some of the other writs, you mean? MS. FERRITER: So you are not interested if we can 12 JUDGE McCARTER: It's going to be a lot more provide '87 to '91? 13

10 11 12 JUDGE McCARTER: Not at the moment. 13 14 MR. BECK: But could you just determine whether it's possible to do that? 15 16 JUDGE McCARTER: Yes.

17 MR. BECK: We are optimistic on this side. 18 MR. LUCK: When you call them, Your Honor, you might tell them you are pretty comfortable with your 19 reasoning in that case, also. 20

JUDGE McCARTER: They don't care. 21

MR. LUCK: As long as you are calling them. 22

JUDGE McCARTER: They don't care whether I am 23

24 comfortable or not. 25

MR. CADWALLADER: They don't care, Brad, any more

complicated than that.

MR. LUCK: You can go on the record and talk about 14 your present feelings with the Common Fund and how it was an 15 16 error to get started.

JUDGE McCARTER: That's an argument you have to 17 make to the Supreme Court. I laid out that one decision that I made long, long, ago what my view of the Common Fund was

and the historical basis of it, and they didn't find that 20

persuasive, so that's an argument that you will have to make 21 22 to the 7 and not to me.

23 All right, thank you. Thanks for coming. (The conference concluded at 2:10 p.m.) 24

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1	CERTIFICATE	
2	STATE OF MONTANA)	
3	STATE OF MONTANA	
5	COUNTY OF LEWIS AND CLARK)	
6	I, KIMBERLY E. JOHNSON, Professional Court	
7	Reporter, Notary Public in and for the County of Lewis and	
8	Clark, State of Montana, do hereby certify:	
9	That the foregoing hearing was taken before me at	•
10	the time and place herein named; that the deposition was	
11	reported and transcribed by me with a computer-aided	·
12	transcription system, and that the foregoing pages contain a	
13	true record of the proceedings to the best of my ability.	
14	IN WITNESS WHEREOF, I have hereunto set my hand and	
15	affixed my notarial seal this day of	
16	, 2004.	
17		
18 19	KIMBERLY E. JOHNSON	
20	Court Reporter-Notary Public	
21	My Commission Expires 3/19/08	
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